

March 18, 2010

TO: Sheriff Jim Denney (RET.) Executive Director

California State Sheriffs' Association

SUBJECT: Victim Information and Notification Everyday (VINE)

Request for Application Grant Period 5/1/2010 to 4/30/2012

The California Emergency Management Agency (Cal EMA) is pleased to announce the release of the Request for Application (RFA) for the Victim Information and Notification Everyday (VINE) Recovery Act Program.

A total of \$1,500,000 is available for local assistance through the federal Edward Byrne Memorial Justice Assistance Grant funding provided by the American Recovery and Reinvestment Act (Recovery Act) of 2009. Your completed application must be submitted to Cal EMA no later than **April 16, 2010 at 5:00 p.m**. Details for the application are included in the RFA.

The purpose of this award is to allow the continuance of an existing program that protects victims of crime from their perpetrator by constantly monitoring the status of the offender while incarcerated, or immediately upon release. The eligible applicant is the California State Sheriffs' Association.

Consistent with the strong emphasis on accountability and transparency of the Recovery Act, multiple streams of reporting requirements are included in this grant. Generally, these requirements include 1) Bureau of Justice Assistance JAG Recovery Act Performance Measures; and 2) Office of Management and Budget Recovery Act reporting requirements.

Please contact Judy O'Neal, Chief (Ret.) at (916) 323-7612 if you have questions or need assistance in this application preparation. Judy may also be contacted by email at Judy.O'Neal@calema.ca.gov. We are looking forward to a successful grant program and working with your Association.

Sincerely,

Brendan A. Murphy Director of Grants Management

VICTIM INFORMATION NOTIFICATION EVERYDAY (VINE) PROGRAM

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PART I - OVERVIEW

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A. INTRODUCTION

This Request for Application (RFA) provides the information and forms necessary to prepare an application for California Emergency Management Agency (Cal EMA) grant funds. The terms and conditions described in this RFA supersede previous RFAs and conflicting provisions stated in the *Recipient Handbook*. The *Recipient Handbook* provides helpful information for developing the application and is accessible on our website at www.CalEMA.ca.gov. Look on the left side of the Cal EMA homepage under "Quick links" for the *Criminal Justice Programs Recipient Handbook* or scroll over the "Justice Programs" tab, select "Grant Applications & Proposals (RFAs/RFPs)," and then look under the "Related Links" section for *Recipient Handbooks*.

B. CONTACT INFORMATION

Questions concerning this RFA, the application process, or programmatic issues should be submitted by telephone, fax, or e-mail to:

Judy O'Neal, Chief (RET) PHONE: (916) 323-7612 FAX: (916) 323-1756

Judv.O'Neal@CalEMA.ca.gov

C. APPLICATION DUE DATE AND SUBMISSION OPTIONS

One original and three copies of the application must be delivered to Cal EMA's Law Enforcement and Victim Services Division by the date and time indicated below. Submission options are:

Regular or overnight mail, postmarked by April 16, 2010 OR hand delivered by 5:00 p.m. on April 16, 2010 to:

California Emergency Management Agency Law Enforcement and Victim Services Division Criminal Justice Programs 3650 Schriever Avenue Mather, CA 95655

Attn: VINE Drug Enforcement Section

D. ELIGIBILITY

The California State Sheriffs' Association (CSSA) is the only eligible entity to apply for this grant award.

E. FUNDS

This award is authorized by the American Recovery and Reinvestment Act of 2009 (Public Law 111-5) (the "Recovery Act") and by 42 U.S.C. 3751 (a). The Cal EMA, as the State Administering Agency for California was awarded a total of \$135,641,045. Portions of this award are allocated under the Edward Byrne Justice Assistance Grant Program. Of this amount \$1.5 million has been allocated to the Victim Information and Notification Everyday (VINE) program. The funding cycle for this program is May 1, 2010 to April 30, 2012. The applicant will submit a timeline for this grant award to cover the entire period of activities and one budget for the 24 month grant award. There is no match requirement. In funding the CSSA, it is understood that 41 counties in California will be secondary recipients for program implementation. The CSSA will monitor and make payments to the VINE headquarters in Louisville, Kentucky on invoices for each county as they utilize the on-line system.

F. PROGRAM INFORMATION

Program Focus

In California, the Victim Information Notification Everyday (VINE) is a free and anonymous telephone service that provides victims of crime information and notification of pending movement of an offender. This could be transfer to a different facility, release from custody, escape, or notification of a scheduled release. Anyone may call the California VINE to determine the custody status of an offender. Callers will need a touch-tone telephone to use the service. This information is also available online at www.vinelink.com. To search for offender information through the California VINE, callers will need to provide one or more of the following items: Offender Identification Number and or Offender Name. Information to be provided to the caller will be the offender name, number, custody status, location of offender, scheduled release date if available, and information about the crime victim services in the victim's area. Victims can register to be notified immediately in the event of an offender's release, transfer, or escape by an automated call back system.

This is an ongoing automated system that is centralized in Louisville, Kentucky and administered by the Appriss, Inc. (a for profit corporation). For purposes of this grant award, the CSSA will coordinate the implementation and costs associated with the 24 hours per day on-line or telephone service in 41 counties in California, receive the invoices for payment for each county for the centralized VINE system and make payment to Appriss, Inc. for these services. Housed in the County Sheriff's Departments, this grant will allow the 41 counties currently federally funded with the "Statewide Automated Victim Information and Notification System for California" to continue the current program. Seventeen other counties are self-funded through local general fund sources, thereby making this a statewide program.

As the 41 counties are considered secondary recipients of this grant award, they must submit operational agreements to CSSA agreeing to the terms and conditions inherent in a federal grant program. These stipulations and conditions can be found in the following pages that contain the descriptions of each special condition and reporting requirements.

Special Conditions

In order to be eligible for Recovery Act JAG funding, recipients must agree to comply with the financial and administrative requirements set forth in the current edition of the Cal EMA Recipient Handbook, this RFA, and any program guidelines developed by Cal EMA.

Further, recipients understand and agree that awards made under the Recovery Act will be **one-time awards** and accordingly that it's proposed project activities and deliverables are to be accomplished without additional Cal EMA funding.

Recipients must also adhere to and comply with the following Special Conditions placed on Cal EMA's Recovery JAG award from the Bureau of Justice Assistance (BJA):

- 1. The recipient agrees to comply with the organizational audit requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, as further described in the current edition of the OJP Financial Guide, Chapter 19.
- 2. The recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of the enactment, repeal, modification or adoption of any law, regulation or policy, at any level of government, without the express prior written approval of the Office of Justice Programs (OJP).
- 3. JAG NEPA The recipient agrees to assist BJA and Cal EMA in complying with the National Environmental Policy Act (NEPA), the National Historic Preservation Act, and other related federal environmental impact analyses requirements in the use of these grant funds, either directly by the recipient or by a subrecipient. Accordingly, the recipient agrees to first determine if any of the following activities will be funded by the grant, prior to obligating funds for any of these purposes. If it is determined that any of the following activities will be funded by the grant, the recipient agrees to contact Cal EMA.

The recipient understands that this Special Condition applies to new activities whether or not they are being specifically funded with these grant funds. That is, as long as the activity is being conducted by the recipient, a subrecipient, or any third party and the activity needs to be undertaken in order to use these grant funds, this special condition must first be met. The activities covered by this special condition are:

- (a) new construction;
- (b) minor renovation or remodeling of a property located in an environmentally or historically sensitive area, including properties located within a 100-year flood plain, a wetland, or habitat for endangered species, or a property listed on or eligible for listing on the National Register of Historic Places;
- (c) a renovation, lease, or any proposed use of a building or facility that will either;
 - (1) result in a change in its basic prior use; or
 - (2) significantly change its size;
- (d) implementation of a new program involving the use of chemicals other than chemicals that are
 - (1) purchased as an incidental component of a funded activity; and
 - (2) traditionally used, for example, in office, household, recreational, or education environments; and,
- (e) implementation of a program relating to clandestine methamphetamine laboratory operations, including the identification, seizure, or closure of clandestine methamphetamine laboratories.

The recipient understands and agrees that complying with NEPA may require the preparation of an Environmental Assessment and/or an Environmental Impact Statement, as directed by BJA and Cal EMA. The recipient further understands and agrees to the requirements for implementation of a Mitigation Plan, as detailed at http://www.ojp.usdoj.gov/BJA/resource/nepa.html, for programs relating to methamphetamine laboratory operations.

Application of this Special Condition to Grantee's Existing Programs or Activities: For any of the recipient's or its subrecipient's existing programs or activities that will be funded by these grant funds, the recipient or subrecipient, upon specific request from BJA and Cal EMA, agrees to cooperate with

any preparation by BJA/Cal EMA of a national or program environmental assessment of that funded program or activity.

4. JAG data collection - The grantee agrees to comply with all reporting, data collection and evaluation requirements, as prescribed by law and detailed by the BJA and Cal EMA in program guidance documents.

5. Access to Records:

- (a) The recipient understands and agrees that DOJ (including OJP and the Office of the Inspector General (OIG), and its representatives, and the Government Accountability Office (GAO), shall have access to and the right to examine all records (including, but not limited to, books, papers, and documents) related to this Recovery Act award, including such records of any subrecipient, contractor, or subcontractor.
- (b) The recipient also understands and agrees that DOJ and the GAO are authorized to interview any officer or employee of the recipient (or of any subrecipient, contractor, or subcontractor) regarding transactions related to this Recovery Act award.
- 6. Separate Tracking and Reporting of Recovery Act Funds and Outcomes The recipient agrees to track, account for, and report on all funds from this Recovery Act award (including specific outcomes and benefits attributable to Recovery Act funds) separately from all other funds, including DOJ award funds from non-Recovery Act awards awarded for the same or similar purposes or programs. (Recovery Act funds may be used in conjunction with other funding as necessary to complete projects, but tracking and reporting of Recovery Act funds must be separate.)

Accordingly, the accounting systems of the recipient and all subrecipients must ensure that funds from this Recovery Act award are not commingled with funds from any other source.

The recipient further agrees that all personnel (including subrecipient personnel) whose activities are to be charged to the award will maintain timesheets to document hours worked for activities related to this award and non-award-related activities.

- 7. Reporting and Registration Requirements under Section 1512 of the Recovery Act:
 - (a) This award requires the recipient to complete projects or activities which are funded under the Recovery Act and to report on the use of Recovery Act funds provided through this award. Information from these reports will be made available to the public;
 - (b) The reports are due no later than ten calendar days after each calendar quarter in which the recipient receives the assistance award funded in whole or in part by the Recovery Act; and,
 - (c) Recipients and their subrecipients must maintain current registrations in the Central Contractor Registration (www.ccr.gov) at all times during which they have active federal awards funded with Recovery Act funds. A Data Universal Numbering System (DUNS) Number (www.dnb.com) is one of the requirements for registration in the Central Contractor Registration.
- 8. Provisions of Section 1512(c) The recipient understands that Section 1512(c) of the Recovery Act provides as follows:

Recipient Reports - Not later than 10 days after the end of each calendar quarter, each recipient that receives Recovery Act funds from a Federal agency shall submit a report to that agency that contains:

- (a) the total amount of Recovery Act funds received from that agency;
- (b) the amount of Recovery Act funds received that were expended or obligated to projects or activities;
- (c) a detailed list of all projects or activities for which Recovery Act funds were expended or obligated, including:
 - (1) the name of the project or activity;
 - (2) a description of the project or activity;
 - (3) an evaluation of the completion status of the project or activity;
 - (4) an estimate of the number of jobs created and the number of jobs retained by the project or activity;
 - (5) for infrastructure investments made by state and local governments, the purpose, total cost, and rationale of the agency for funding the infrastructure investment with funds made available under the Recovery Act, and name of the person to contact at the agency if there are concerns with the infrastructure investment; and
- (d) detailed information on any subcontracts or subgrants awarded by the recipient to include the data elements required to comply with the Federal Funding Accountability and Transparency Act of 2006 (Public Law 109-282), allowing aggregate reporting on awards below \$25,000 or to individuals, as prescribed by the Director of the Office of Management and Budget.
- 9. Reporting Potential Fraud, Waste, and Abuse, and Similar Misconduct The recipient must promptly refer to the DOJ OIG any credible evidence that a principal, employee, agent, contractor, subrecipient, subcontractor, or other person has either 1) submitted a false claim for Recovery Act funds under the False Claims Act; or 2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving Recovery Act funds. This condition also applies to any subrecipients. Potential fraud, waste, abuse, or misconduct should be reported to the OIG by –

Mail: Office of the Inspector General

U.S. Department of Justice Investigations Division

950 Pennsylvania Avenue, N.W.

Room 4706

Washington, DC 20530

E-mail: oig.hotline@usdoj.gov

Hotline: (contact information in English and Spanish): (800) 869-4499

Or Hotline Fax: (202) 616-9881

Additional information is available from the DOJ OIG website at www.usdoj.gov/oig.

10. Protecting State and Local Government and Contractor Whistleblowers (Recovery Act, Section 1553) - The recipient recognizes that the Recovery Act provides certain protections against reprisals for employees of non-Federal employers who disclose information reasonably believed to be evidence of gross mismanagement, gross waste, substantial and specific danger to public health or safety, abuse of authority, or violations of law related to contracts or grants using Recovery Act funds. For additional information, refer to Section 1553 of the Recovery Act. The text of Recovery Act is available at www.oip.usdoj.gov/recovery.

- 11. Limit on Funds (Recovery Act, Section 1604) The recipient agrees that none of the funds under this award may be used by any State or local government, or any private entity, for construction costs or any other support of any casino or other gambling establishment, aquarium, zoo, golf course, or swimming pool.
- 12. Misuse of award funds The recipient understands and agrees that misuse of award funds may result in a range of penalties, including suspension of current and future funds, suspension or debarment from federal grants, recoupment of monies provided under an award, and civil and/or criminal penalties.
- 13. Additional Requirements and Guidance The recipient agrees to comply with any modifications or additional requirements that may be imposed by law and future OJP (including government-wide) guidance and clarifications of Recovery Act requirements.
- 14. Delinquent section 1512(c) reports The recipient acknowledges that it has certified that it will comply with all reporting requirements under Section 1512(c) of the Recovery Act. (An online reporting mechanism is anticipated to be available for award recipient use by October 10, 2009.) Further to this certification, a failure to comply with the Section 1512(c) reporting requirements may, in addition to other penalties, subject the recipient to the following:
 - (a) After failure to report Section 1512(c) data for two consecutive reporting periods, the recipient may be - (1) precluded from drawing down funds under any OJP award, and/or (2) deemed ineligible for future discretionary OJP awards, until such time as the recipient becomes current in its Section 1512(c) reporting obligations; and
 - (b) After failure to report Section 1512(c) data for three consecutive reporting periods, the recipient, upon written demand of the Director of BJA, shall return to OJP any unexpended award funds (including any unexpended interest earned on award funds) within 15 calendar days of the date of the demand notice. Thereafter, the recipient's award shall be converted to a cost-reimbursable grant until such time as the recipient becomes current in its section 1512(c) reporting obligations, and remains current for not less than two additional consecutive reporting periods.

Use of Funds

Recipients may utilize Recovery JAG funds for state and local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support, and information systems for criminal justice, as well as research and evaluation activities that will improve or enhance law enforcement programs related to criminal justice. Some examples include: prosecution and court programs; prevention and educations programs; corrections and community corrections programs; drug treatment and enforcement programs; planning, evaluation, and technology improvement programs; and crime victim and witness programs (other than compensation).

In addition to fulfilling program-specific purposes, projects funded under the Recovery Act should be designed to further one or more of the general purposes of the Recovery Act, which are to preserve and create jobs and promote economic recovery; to assist those most impacted by the recession; to provide investments needed to increase economic efficiency by spurring technological advances in science and health; to invest in transportation, environmental protection, or other infrastructure that will provide long-term economic benefits; and to stabilize state and local government budgets, in order to minimize and avoid reductions in essential services and counterproductive state and local tax increases.

Recovery JAG funds <u>may not</u> be expended outside of the JAG purpose areas. Even within the purpose areas, however, Recovery JAG funds may not be used directly or indirectly for security enhancements or equipment to nongovernmental entities not engaged in criminal justice or public safety. In addition, no Recovery JAG funds may be used directly or indirectly to provide for any of the following matters unless

the U.S. Attorney General certifies, in advance, that extraordinary and exigent circumstances exist, making them essential to the maintenance of public safety and good order: vehicles (excluding police cruisers); vessels (excluding police boats); aircraft (excluding police helicopters); luxury items; real estate; construction projects (other than penal or correctional institutions); and any similar matters.

Non-Supplanting of State and Local Funds

Recipients must use federal funds to supplement existing State and local funds for program activities and must not replace (supplant) State or local funds that they have appropriated or allocated for the same purpose. Potential supplanting will be the subject of monitoring and audit. Violations may result in a range of penalties, including suspension of current and future funds under this program, suspension or debarment from federal grants, recoupment of monies provided under a grant, and civil and/or criminal penalties.

Registration

The registration process for organizations includes: (1) Obtaining a Data Universal Numbering System (DUNS) number; and (2) Registering your organization with the Central Contractor Registration (CCR) database. Each recipient is required to obtain a DUNS number and register with the Central Contractor Registration (CCR) no later than the due date of the first quarterly report after the award is made.

<u>A DUNS number is required</u>: All applicants must include a DUNS (Data Universal Numbering System) number in their application. Applications without a DUNS number are incomplete.

A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and keeping track of entities receiving Federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, simple, one-time activity. Obtain one by calling 1-866-705-5711 or by applying online at http://fedgov.dnb.com/webform/displayHomePage.do.

Central Contractor Registration (CCR) is required: In addition to the DUNS number requirement, BJA requires that all applicants (including subrecipients) for federal financial assistance maintain current registration in the Central Contractor Registration (CCR) database. The CCR database is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. Organizations that have previously submitted applications via Grants.gov are already registered with CCR, as it is a requirement for Grants.gov registration. Please note, however, that applicants must update or renew their CCR registration at least once per year to maintain an active status. Information about registration procedures can be accessed at www.ccr.com.

FEDERAL REPORTING REQUIREMENTS

Accountability and Transparency under the Recovery Act - Separate Tracking and Reporting of Recovery Act Funds and Outcomes

Consistent with the special purposes and goals of the Recovery Act, and its strong emphasis on accountability and transparency, it is essential that all funds from a Recovery Act grant be tracked, accounted for, and reported on separately from all other funds (including State and Federal grant funds from non-Recovery Act grants awarded for the same or similar purposes or programs). Recipients must also be prepared to track and report on the specific outcomes and benefits attributable to use of Recovery Act funds. The accounting systems of all recipients and subrecipients must ensure that funds from any award under this Recovery Act solicitation are not commingled with funds from any other source.

Misuse of grant funds may result in a range of penalties, including suspension of current and future funds, suspension or debarment from grants, recoupment of monies provided under a grant, and civil and/or criminal penalties.

Quarterly Financial and Programmatic Reporting

Consistent with the Recovery Act emphasis on accountability and transparency, reporting requirements under Recovery Act grant programs will differ from and expand upon standard reporting requirements for grants. In particular, Section 1512(c) of the Recovery Act sets out detailed requirements for quarterly reports that must be submitted to the OMB within 10 days of the end of each calendar quarter. Receipt of funds will be contingent on meeting the Recovery Act reporting requirements.

Reporting Due Dates

In order for Cal EMA to meet the quarterly financial and programmatic reporting requirements set forth under the Recovery Act, subrecipient quarterly financial and programmatic reporting will be required, and is due within 15 calendar days after the end of each Cal EMA quarter outlined below:

OMB Financial and Programmatic Reporting Periods	Due Dates
September 1 - November 30	December 15
December 1 - February 28	March 15
March 1 - May 31	June 15
June 1 - August 30	September 15

Information from grant recipient reports will be posted on public websites at both the State and Federal level. Recipients may access California's recovery website at: www.Recovery.ca.gov, and the Federal recovery website at www.Recovery.gov. Recovery Act recipients may expect that the information posted by both State of California and BJA will identify recipients that are delinquent in their reporting.

Therefore, no extensions will be granted to the above reporting due dates.

In addition, recipients who do not submit required reports by the above due dates may be subject to other appropriate actions by Cal EMA, including, but not limited to, suspension or termination of the Recovery Act award, and restrictions on eligibility for future Cal EMA awards.

Recipients may expect that a standard form and/or reporting mechanism will be available and is discussed, in detail, under "Reporting Requirements – Office of Management and Budget" beginning below and under "Performance Measures – Bureau of Justice Assistance" which can be found as a link on the Forms page. Additional instructions and guidance regarding any new reporting requirements will be provided as they become available.

By accepting a Recovery JAG award from Cal EMA, all recipients agree to meet any additional reporting requirements placed on the Recovery JAG funds by the Office of Management and Budget and/or the Bureau of Justice Assistance.

Reporting Requirements – Office of Management and Budget

Consistent with the special purposes and goals of the Recovery Act, and its strong emphasis on accountability and transparency, all funds under the Recovery JAG Program must be tracked, accounted for, and reported on separately from all other funds (including funds from non-Recovery Act grants

awarded for the same or similar purposes or programs). Recipients must also be prepared to track and report on the specific outcomes and benefits attributable to use of Recovery JAG funds. The accounting systems of all recipients and sub-recipients must ensure that funds from any award under the Recovery JAG solicitation are not commingled with funds from any other source.

To assist in fulfilling the accountability objectives of the Recovery Act, as well as Cal EMA's responsibilities to the Bureau of Justice Assistance under the Government Performance and Results Act of 1993 (GPRA), Public Law 103-62, applicants who receive funding under this solicitation must provide data that measure the results of their work. In addition, applicants must discuss their data collection methods in their application. The following are **required** measures for awards made under the Recovery Act which will be provided to the Office of Management and Budget:

Objective	Performance Measures	Data the grantee provides for 3-month reporting period	Description (Plain language explanation of what exactly is being provided)
Recovery Act: Preserving jobs	Number of jobs saved (by type) due to Recovery Act funding.	a) How many jobs were prevented from being eliminated with the Recovery Act funding during this reporting period? b) How many jobs that were eliminated within the last 12 months were reinstated with Recovery Act funding?	An unduplicated number of jobs that would have been eliminated if not for the Recovery Act funding during the three-month quarter. Report this data for each position only once during the grant. A job can include full time, part time, contractual, or other employment relationship.
Recovery Act: Creating jobs	Number of jobs created (by type) due to Recovery Act funding.	How many jobs were created with Recovery Act funding this reporting period?	An unduplicated number of jobs created due to Recovery Act funding during the three month quarter. Report this data for each position only once during the grant. A job can include full time, part time, contractual, or other employment relationship.

NOTE: In addition, new performance measures specific to the JAG Program have been developed by the Bureau of Justice Assistance with input from criminal justice members in the field. These performance measures can be found at www.ojp.usdoj.gov/BJA/grant/JAG Measures.pdf, and are also included as a link in the Forms section of this RFA.

Reporting Basics

All Recovery Act funded recipients are required to report under Section 1512(c) of the Recovery Act:

- All entities that receive awards directly from DOJ (i.e., prime recipients); and
- Subrecipients who have been delegated reporting responsibilities by their prime recipient.

Section 1512 (c) requires reporting of the following information:

- Total amount of Recovery Act funds received and the amount spent on projects and activities;
- List of projects and activities funded by name to include: description, completion status, and estimates on jobs created or retained; and
- Details about subawards and subcontracts.

Reporting Jobs Data

Section 1512(c) requires recipients to report on the **total number of jobs "created"** or **"retained"** through the Recovery Act funding, including:

- Paid positions that are new or existing vacant positions that are filled as a result of Recovery Act funding;
- An existing position for which recipients have documentation that the positions would have been eliminated if not for Recovery Act funding;
- Any position using Recovery Act funding after a lay-off occurred; and
- Recovery Act-compensated overtime for created, retained, or existing positions.

Two Fields: Numeric and Description

- Number of jobs: Total number of jobs created and retained, in Full Time Equivalents (FTEs); and
- Description of jobs created/retained: Details the employment impact of jobs created and retained.

Recipients must submit a narrative that describes the jobs impact of their award/project. The narrative description should use the following labor categories to classify jobs created and/or retained:

- Law enforcement
- Detention, probation, parole, and community corrections
- Policy/research/intelligence
- Community/social/victim services
- Courts/prosecution, defense, and civil attorneys
- Training and technical assistance

Supporting Documentation

Recipients must maintain auditable documentation supporting all reported data, including jobs data. Documentation should provide evidence that:

- 1) Created/retained positions and overtime hours are funded by Recovery Act awards;
- 2) Personnel are directly supporting Recovery Act projects and activities; and
- 3) Positions meet the criteria for "created/retained" positions and overtime hours.

Recommended Documentation		
Created Jobs	Retained Jobs	Overtime
 Old and new organizational charts New position descriptions Jobs postings, offer letters and acceptance forms Staffing lists Timecards and payroll records 	 Budget comparisons and/or projections before and after the Recovery Act award date Formal layoff recommendations and retractions (memos, reports) Minutes of formal meetings where official budget decisions are made Timecards and payroll records Employee activity reports 	Timecards and payroll records Employee activity reports

Calculating Numeric Jobs Data

How do I report Recovery Act funded created and retained jobs?

- Jobs should be reported as "Full-Time Equivalents" (FTEs); and
- An FTE is calculated as the total hours worked in jobs created or retained jobs divided by the number of hours in a full-time schedule.

FTEs: What Counts?

Do Count

- Hours worked by Recovery Act funded new and retained employees:
 - Compensated employees working in the U.S. or its "outlying areas";
 - Employees of the recipient or subrecipient, including personnel hired through a 3rd party (e.g. staffing or temp agency);
 - Employees of certain vendors (more below);
 - Paid leave (CTO, vacation/sick leave, etc.);
- Recovery Act-funded overtime for created, retained or other positions; and
- Hours worked on or after the award date.

Don't Count

- Existing Positions: Standard hours for existing positions funded with Recovery Act dollars that do **not** meet the criteria for "created" or "retained";
- Support Positions: Positions that are <u>not directly funded by the Recovery Act</u> but are necessary to support the corresponding increase in activity (e.g. accounting or HR staff funded through indirect); and
- Indirect/Induced Jobs: Retail transactions and contracts with service providers that do not require
 dedicated personnel or single purchases of less than \$500,000 from an individual manufacturer or
 supplier.

In addition, recipients will be provided an excel spreadsheet which will be filled out and emailed to your program specialist no later than 15 days after the end of the quarter. This spreadsheet will assist in the collection of data required under the Recovery Act, the Federal Transparency Act, and California's Transparency Act.

REVIEW AND RELEASE OF DATA

Scope of Data Quality Reviews

- Accuracy, Completeness, and Timely Reporting
- Avoidance of Material Omissions
 Instances where required data is not reported or reported information is not otherwise responsive to data requests resulting in significant risk that the public is not fully informed as to the status of the project or activity.
- Avoidance of Significant Report Errors
 Instances where required data is not reported accurately and such erroneous reporting results in significant risk that the public will be misled or confused by the recipient report in question.

Cal EMA Review - Internal Controls

- Data review protocol or automated process that identifies incongruous results (e.g., total amount spent on a project or activity is equal to or less than the previous reporting);
- Cross-validation of data to identify and/or eliminate potential "double counting" due to delegation of reporting responsibility to subrecipient;
- Control totals (e.g., total number of projects subject to reporting, total dollars allocated to projects) and verifying that reported information matches the established control totals; and
- Estimated distribution of expected data along a "normal" distribution curve and identifying outliers.

Cal EMA - Data Quality Checks

Verify control information

- Number of submissions does not exceed number of unique subrecipients; and
- Amount of subawards reported does not exceed total of prime award made.

Check for material omissions

Data are not reported (e.g., percent of project completed, estimated number of jobs).

Check for reporting errors

- Subrecipient reports 100% project completion, but has received minimal funding;
- Subrecipient reports expenditures in excess of total amount of subaward; and
- Reported values show a decrease from a prior reporting period.

Look for outliers

- Expended amounts reported by subrecipients are significantly over or under anticipated amounts;
 and
- Number of jobs created falls well outside the range of the number of jobs created for awards of similar value and purpose.

Verify Correct Identifying Data

- Correct federal DOJ award number; and
- Correct DUNS number.

Data Release

Final data will be publicly released on the Federal Recovery website at www.Recovery.gov and on California's Recovery website at www.Recovery.ca.gov no later than the 30th day;

- Draft data may be released as early as the 11th day;
- Reports will indicate Federal Agency review status:
 - Not Reviewed by Federal Agency;
 - Reviewed by Federal Agency, no material omissions or significant reporting errors identified;
 and
 - Reviewed by Federal Agency, material omissions or significant reporting errors identified.

NOTE: Uncorrected data instances will be made public on the Federal Recovery website at www.Recovery.gov and on California's Recovery website at www.Recovery.ca.gov. Recipients are responsible for the quality of their data.

Performance Measures - Bureau of Justice Assistance

JAG Programmatic Performance Measures are customized dependent on activity type within each purpose area. Recipients will report on performance measures for only those activities funded by Recovery dollars. Recipients are not required to report on all BJA programmatic performance measures; only those applicable to your project's focus. Please note these are draft measures and may change slightly based on feedback from the field and the OIG. These programmatic measures will be collected by Cal EMA quarterly 15 DAYS after the end of the quarter in BJA's new online Performance Measurement Tool (PMT).

NOTE: Cal EMA will be delegating reporting responsibility to its subrecipients for reporting data in BJA's PMT. Each recipient will be issued a user ID and password which will allow for direct reporting of JAG Performance Measures in BJA's PMT.

In addition, Cal EMA may include performance measures within this RFA which are over and above the BJA performance measures. The Cal EMA performance measures will be collected separately from the BJA performance measures and reported directly to Cal EMA via quarterly progress reports.

Therefore, each recipient must:

- Maintain supporting documentation used to compile reporting data; and provide copies to Cal EMA as requested;
- Develop a system to collect and report performance measures before the reporting period due date; and
- Crosscheck all data records before reporting in the PMT to prevent significant reporting errors.

PMT Reporting Schedule: Performance measure reporting will be completed on a quarterly basis as follows:

ARRA JAG Reporting Schedule		
Reporting Period	Type of Date Required	PMT Due Date
July 1 – September 30	Program Performance Measures and Narrative	October 15
October 1 – December 31	Program Performance Measures	January 15
January 1 – March 31	Program Performance Measures	April 15
April 1 – June 30	Program Performance Measures	July 15

NOTE: Uncorrected data instances will be made public on the Federal Recovery website at www.Recovery.gov and on California's Recovery website at www.Recovery.ca.gov. Recipients are responsible for the quality of their data.

Additional Requirements Related to the Recovery Act: All Recovery JAG recipients will be required to follow any applicable provisions of government-wide guidance that may be issued in the future, pursuant to the Recovery Act.

Reporting Fraud, Waste, Error and Abuse

Each recipient awarded funds made available under the Recovery Act is to promptly refer to an appropriate inspector general any credible evidence that a principal, employee, agent, contractor, subgrantee, subcontractor, or other person has submitted false claim under the False Claims Act or has committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving Recovery Act funds.

You may report potential fraud, waste, abuse, or misconduct to the U.S. Department of Justice, Office of the Inspector General by –

Mail: Office of the Inspector General

U.S. Department of Justice Investigations Division

950 Pennsylvania Avenue, N.W.

Room 4706

Washington, DC 20530

E-mail: oig.hotline@usdoj.gov

Hotline: (contact information in English and Spanish): (800) 869-4499

Or Hotline Fax: (202) 616-9881

Additional information is available from the DOJ OIG web site at www.usdoj.gov/oig/.

The Recovery Act provides certain protections against reprisals for employees of non-Federal employers who disclose information reasonably believed to be evidence of gross mismanagement, gross waste, substantial and specific danger to public health or safety, abuse of authority, or violations of law related to contracts or grants using Recovery Act funds. For additional information, refer to section 1553 of the Recovery Act.

Suspension or Termination of Funding

Cal EMA may suspend funding in whole or in part, terminate funding, or impose other sanctions on a recipient for the following reasons:

- Failing to comply substantially with the requirements or statutory objectives of the appropriate Act, program guidelines issued there under, or other provisions of federal law;
- Failing to make satisfactory progress toward the goals, objectives, or strategies set forth in the application;
- Failing to adhere to the requirements in the agreement, standard conditions, or special conditions;
- Proposing or implementing substantial plan changes to the extent that, if originally submitted, the application would not have been selected for funding;
- Failing to submit reports; and
- Filing a false certification in this application or other report or document.

Before imposing sanctions, Cal EMA will provide reasonable notice to the recipient of its intent to impose sanctions and will attempt to resolve the problem informally. Please refer to the most current edition of the Recipient Handbook, Section 12000, for specific information pertaining to Cal EMA's policy with respect to the withholding, disallowance, reduction, termination, and/or denial of grant funds.

Non-profit organizations

In all OJP funded programs for which nonprofit organizations are eligible recipients or subrecipients, with the exception of those funded under authority of the Juvenile Justice and Delinquency Prevention Act, it is Department of Justice policy that an organization can demonstrate its non-profit status in any one of four methods:

- 1) submission of proof of 501(c)(3) status from the Internal Revenue Service;
- 2) submission of a statement from the State taxing authority or State Secretary of State, or other similar official certifying that the organization is a nonprofit operating within the State, and that no part of its net earnings may lawfully benefit any private shareholder or individual;
- 3) submission of a certified copy of the applicant's certificate of incorporation or similar document; or
- 4) submission of any item above, if that item applies to a State or national parent organization, together with a statement by the State or parent organization that the applicant is a local nonprofit affiliate.

For-Profit Organizations

For-profit organizations that receive grant funds under Recovery Act JAG should be aware that additional special conditions are placed on awards to such organizations. Among other things, commercial organizations must agree not to make a profit as a result of an award and not to charge a management fee for the performance of an award. Also, commercial organizations must agree to comply with the contract cost principles of subpart 31.2 of the Federal Acquisition Regulations.

Government Performance and Results Act (GPRA)

Awardees must collect data (on a quarterly, semi-annually, or annual basis, as requested) appropriate for facilitating compliance with reporting requirements established by Public Law 103-62, the Government Performance and Results Act. The funding recipient must ensure that valid and auditable source documentation is available to support all data collected for each performance measure specified in the program solicitation.

Federal Funding Accountability and Transparency Act (FFATA) of 2006

Applicants that receive a Recovery Act award should be aware of the requirements of the Federal Funding Accountability and Transparency Act (FFATA) of 2006, which calls for the establishment of a single searchable website that is accessible by the public and includes the following information for each Federal award:

- (1) The name of the entity receiving the award;
- (2) The amount of the award;
- (3) Information on the award including the transaction type, funding agency, the North American Industry Classification System code or Catalog of Federal Domestic Assistance number (where applicable), program source, and an award title descriptive of the purpose of each funding action;
- (4) The location of the entity receiving the award and primary location of performance under the award, including the city, state, congressional district, and country;
- (5) A unique identifier of the entity receiving award and of the parent entity of the recipient, should the entity be owned by another entity; and

(6) Any other relevant information specified by OMB.

Direct grant award information must be collected starting in FY 2007 and available for disclosure beginning in January 2008; subrecipient award data must be available beginning in January 2009. OJP will be responsible for collecting recipient information and providing it to the public website, using data provided by recipients through grants.gov and the Grants Management System. Additional information regarding these requirements will be provided when available. For updates, please visit the FFATA website at www.fedspending.gov.

VICTIM INFORMATION AND NOTIFICATION EVERYDAY (VINE) PROGRAM

PART II - RFA INSTRUCTIONS

- A. PREPARING AN APPLICATION
- B. PROJECT NARRATIVE
- C. PROJECT BUDGET
- D. APPLICATION APPENDIX

A. PREPARING AN APPLICATION

The instructions in this section correspond to each of the application components and to the forms required to complete the application.

The applicant must use the forms provided in Part IV of this RFA or on our website at www.CalEMA.ca.gov. The forms must be printed on plain white 8½" x 11" paper for the application. The Project and Budget Narrative templates provided on the website are formatted to Cal EMA standards. If you create your own Project and/or Budget Narrative forms, the format must duplicate the Cal EMA templates and not allow for more space than provided by Cal EMA. If a space limitation is specified for a component, strict adherence to the space limitation is required.

Please provide the 9 required application components in the order listed below:

- Application Cover Sheet (included in Part IV)
- Grant Award Face Sheet (Cal EMA 2-101)
- Project Contact Information (Cal EMA 2-102)
- Signature Authorization and Instructions (Cal EMA 2-103)
- Certification of Assurance of Compliance Recovery JAG (Cal EMA 2-104 (select j)
- Federal Grant Funds Log (Cal EMA 2-105)
- Project Narrative (Cal EMA 2-108)
- Project Budget (Including the Budget Narrative (Cal EMA 2-107) and the Budget Forms (Cal EMA 2-106 a-c)
- Application Appendix (refer to Part II, D)

NOTE: Pay special attention to the required forms. Failure to submit the correct forms will result in the application being returned.

Copies of the application must be assembled separately and individually fastened in the upper left corner. **Do not bind the application.**

B. PROJECT NARRATIVE

The project narrative is the main body of information describing the problem to be addressed, the plan to address the identified problem through appropriate and achievable objectives and activities, and the ability of the applicant to implement the plan.

Explain the process of funding that will occur between CSSA and the 41 counties. Detail how the counties will continue to enhance or expand services. This section should explain how you anticipate the success of this grant through cooperative agreements between CSAA and the implementing counties.

Problem Statement

Briefly describe the problem. Provide the targets, target areas, and target population. This can be summarized in one or two sentences.

2. Plan and Implementation

Plan: Briefly describe the plan to address how the 41 counties will continue to implement the VINE.

Implementation: How will this program work? Describe the operational agreements between the grant recipient and the agencies implementing the program.

3. Objectives and Activities:

Using the federal program purpose 7 (Crime Victim and Witness), and activities associated with the selected purpose, describe three to four objectives that can be measured to reflect success of the program. What steps will you take to ensure these objectives are met? This can be brief, but must be measurable. For example, the number of victims assisted during the grant period, or the number of callbacks for release status of offenders, etc.

C. PROJECT BUDGET

The purpose of the project budget is to demonstrate how the applicant will implement the plan with the funds available through this program. The budget is the basis for management, fiscal review, and audit. Project costs must be directly related to the objectives and activities of the project. The budget must cover the entire grant period. (In this case, two budgets will be submitted.) In the budget, include *only* those items covered by grant funds. Budgets are subject to Cal EMA modifications and approval.

The Cal EMA requires the applicant to develop a *line item* budget which will enable the project to meet the intent and requirements of the program and ensure the successful and cost effective implementation of the project. The applicant should prepare a realistic and prudent budget avoiding unnecessary or unusual expenditures which detract from the accomplishment of the objectives and activities of the project.

Note: The following information is provided to assist in the preparation of the budget:

- Strict adherence to required and prohibited items is expected.
- Where the applicant does not budget for a required item, the applicant assumes responsibility.
- Failure of the applicant to include required budget items does not eliminate responsibility to comply with those requirements during the implementation of the project.

The applicant should refer to the *Recipient Handbook* for additional information concerning Cal EMA budget policy or to determine if specific proposed expenses are allowable. The *Recipient Handbook* is accessible on our website at www.CalEMA.ca.gov. Look on the left side of the Cal EMA homepage under "Quick links" for the *Criminal Justice Programs Recipient Handbook* or scroll over the "Justice Programs" tab, select "Grant Applications & Proposals (RFAs/RFPs)," and then look under the "Related Links" section for *Recipient Handbooks*. Should you have additional budget questions, contact the person listed in Part I, B.

Budget Narrative

The applicant is required to submit a narrative with the project budget. The narrative must be typed and placed in the application preceding the budget pages, describing:

- how the project's proposed budget supports the Program's objectives and activities;
- how funds are allocated to minimize administrative costs and support direct services;
- the duties of project-funded staff, including qualifications or education level necessary for the
 job assignment (this does not take the place of the brief justification required in the line item
 budget);
- how project-funded staff duties and time commitments support the proposed objectives and activities:
- proposed staff commitment/percentage of time to other efforts, in addition to time allocated to this project;
- the necessity for subcontracts and unusual expenditures; and
- the mid-year salary range adjustments.

2. Specific Budget Categories

In Part IV of this RFA, or on our website, you can access Excel spreadsheets for each of the following three budget categories:

a. Personal Services – Salaries/Employee Benefits (Cal EMA 2-106a) (formerly OES A303a)

1) Salaries

Personal services include services performed by project staff directly employed by the applicant and must be identified by position and percentage of salaries. They may be salaried or hourly, full-time or part-time positions. Sick leave, vacation, holidays, overtime, and shift differentials must also be budgeted as a part of salaries. If the applicant's personnel have accrued sick leave or vacation time prior to the approval of grant funding, they may not take time off using project funds. Salaries for staff not directly employed by the applicant must be shown as participating staff (see *Recipient Handbook*, Section 4500) in the Operating Expenses Category. Consultant services remain under Operating Expenses (refer to Part II, B.2.b. - Operating Expenses - paragraph two.)

2) Benefits

Administrative costs are not allowable under this federal grant program. Employee benefits must be identified by type and percentage of salaries. The applicant may use fixed percentages of salaries to calculate benefits. Budgeted benefits cannot exceed those already established by the applicant.

Employer contributions or expenses for social security, employee life and health insurance plans, unemployment insurance, and/or pension plans are allowable budget items. Benefits, such as uniforms or California Bar Association dues are allowable budget items if negotiated as a part of an employee benefit package.

A line item is required for each different position/classification, but not for each individual employee. If several people will be employed full-time or part-time in the same position/classification, provide the number of full-time equivalents (e.g., three half-time clerical personnel should be itemized as 1.5 clerical positions).

b. Operating Expenses (Cal EMA 2-106b) (formerly OES A303b)

Operating expenses are defined as necessary expenditures other than personal salaries, benefits and equipment. Such expenses may include specific items directly charged to the project, and in some cases, when permitted by the funding source, an indirect cost allowance. The expenses must be grant-related (i.e., to further the program objectives as defined in the grant award) and be encumbered during the grant period.

The following items fall within this category: consultant services such as subcontractors, participating staff who are not employed by the applicant, travel, office supplies, training materials, research forms; equipment maintenance; software equipment rental/lease; telephone; postage; printing; facility rental; vehicle maintenance; answering service fees; and other consumable items. Furniture and office equipment with an acquisition cost of less than \$5000 (including tax, installation, and freight) and/or with a useful life of less than one year fall within this category. Otherwise, these fall under equipment expenses.

Salaries for staff not directly employed by the applicant must be shown as consultant and/or participating staff costs (whichever is applicable per *Recipient Handbook* Sections 3710 and 4500), under the Operating Expenses category. These costs must be supported by an Operational Agreement (OA), which must be kept on file by the recipient and made available for review during a Cal EMA site visit, a monitoring visit, or an audit. In the case of grants being passed through a recipient to be operated by another agency, the staff from the second agency will be shown in the Operating Expenses Category.

c. Equipment (Cal EMA 2-106c) (formerly OES A303c)

Equipment is defined as nonexpendable tangible personal property having a useful life of more than one year and an acquisition cost of \$5000 or more per unit (including tax, installation, and freight).

A line item is required for different types of equipment, but not for each specific piece of equipment (e.g., three laser jet printers must be one line item, not three).

NOTE: The left column of each budget category on the Spreadsheet requires line item detail including the calculation and justification for the expense. Enter the *whole dollar amount only* (no cents) on each line item and the match amount (if applicable) in the correct column of the Budget Category form. You may add extra rows if necessary. The spreadsheets automatically calculate the subtotal at the end of each budget category and provide the total of the three spreadsheets at the bottom of the Equipment page. The total of the budget including each funding source and/or match amount must correspond to the amount of the Total Project Cost (Block 10G) on the Grant Award Face Sheet.

D. APPLICATION APPENDIX

The application appendix provides Cal EMA with additional information from the applicant to support components of the application. The following must be included:

Organizational Chart:

The Organizational Chart should clearly depict the structure of the applicant organization and the specific unit within the organization responsible for the implementation of the project. This chart should also depict supporting units within the organization (e.g., the Accounting Unit) and the lines of authority within the organization. Job titles on the Organizational Chart must match those in the Budget and Budget Narrative.

Operational Agreement (OA):

OAs must contain original signatures, titles, and agency names for both parties and include dates effective for the proposed grant period. These documents must demonstrate a formal system of networking, coordination and cooperation with the applicant and an agreement to the invoicing of costs and direct payment by the applicant to the national program provider, Appriss, Inc. A sample OA can be accessed by selecting the title above.

- Project Summary (Cal EMA 2-150)
- Other Funding Sources (If applicable) (Cal EMA 2-151)
- Prior, Current, and Proposed Cal EMA Funding (Cal EMA 2-152)

VICTIM INFORMATION AND NOTIFICATION EVERYDAY

PART III - POLICIES AND PROCEDURES

NOTE: The applicant is strongly encouraged to review the following sections before preparing the application.

- A. FINALIZING THE GRANT AWARD AGREEMENT
- B. ADMINISTRATIVE REQUIREMENTS
- C. BUDGET POLICY

A. FINALIZING THE GRANT AWARD AGREEMENT

1. Standard Project Funding Authority

Cal EMA does not have the authority to disburse funds until the Grant Award Agreement is fully executed. Expenditures incurred prior to authorization are made at the project's own risk and may be disallowed. When the executed grant is received, authorized expenditure reports may be submitted for reimbursement of expenditures incurred subsequent to the effective date of the grant award agreement.

If, during the term of the grant award, the state and/or federal funds appropriated for the purposes of the grant award are reduced or eliminated by the California Legislature or the United States Government, or in the event revenues are not collected at the level appropriated, Cal EMA may immediately terminate or reduce the grant award by written notice to the recipient. However, no such termination or reduction shall apply to allowable costs already incurred by the recipient to the extent state or federal funds are available for payment of such costs.

Cal EMA Grant Award Agreements are subject to applicable restrictions, limitations, or conditions enacted by the California Legislature and/or the United States Government, subsequent to execution of the Grant Award Agreement.

2. Processing Grant Awards

a. Grant Award Conditions

Cal EMA may add grant award conditions to the Grant Award Agreement prior to or after funding. If conditions are added, these will be discussed with the applicant and a copy of the conditions will be sent to the grant recipient when the conditions are made part of the Grant Award Agreement. Grant award conditions may include requirements for sole source justification, a computer feasibility study, or other requirements deemed necessary by Cal EMA.

b. Grant Award Agreement

A copy of the executed Grant Award Agreement and pertinent attachments will be sent to the Project Director. The applicant is not authorized to incur costs against the grant until a copy of the fully executed Grant Award Agreement is received. When the executed grant is received a Report of Expenditures and Request for Funds (Cal EMA 2-201) may be submitted for reimbursement.

C. Grant Award Amounts

When the amount of funds available is limited, Cal EMA may reduce the amount of the grant award from the amount requested by the applicant. In addition, Cal EMA reserves the right to negotiate budgetary changes with the applicant prior to executing the Grant Award Agreement. If either of these actions is required, Cal EMA will notify the applicant prior to executing the Grant Award Agreement.

B. ADMINISTRATIVE REQUIREMENTS

The following requirements apply to projects selected for funding and are explained below for the recipient's planning purposes.

1. The Recipient Handbook (RH)

The *Recipient Handbook* is accessible on our website at www.CalEMA.ca.gov. Look on the left side of the Cal EMA homepage under 'Quick links' for the Criminal Justice Programs Recipient Handbook or scroll over the "Justice Programs" tab, select "Grant Applications & Proposals (RFAs/RFPs)," and then look under the "Related Links" section for "*Recipient Handbooks*". The *Recipient Handbook* contains administrative information and requirements necessary to implement the project. Recipients must administer their grants in accordance with the *Recipient Handbook* requirements. Failure to comply with these requirements can result in the withholding or termination of the grant award.

2. Internet Access (RH 11500)

Funded projects are required to maintain Internet access with an established e-mail address. Grant funds may be used for this purpose unless specifically prohibited by the RFA instructions.

3. Progress Reports and Data Collection (*RH* 10100)

Funded projects are required to participate in data collection and to submit progress reports required by the program. Projects are required to keep accurate records to document the information reported in the progress reports. The records must be kept by the project for a period of three years. During site/monitoring visits, Cal EMA will review these records for accuracy and compare them with the reported data submitted on the progress reports.

4. Monthly/Quarterly Report of Expenditures/Request for Funds (RH 6300)

Community-based organizations (CBOs) shall submit a monthly Report of Expenditures and Request for Funds (Cal EMA 2-201) unless they request a quarterly reporting period. Government and education agencies receiving funds will be required to report on a quarterly basis. This form is due within 30 calendar days of the end of the reporting period and must be submitted whether or not the project has incurred expenses. Delays in submitting the form Cal EMA 2-201 will result in the withholding of funds and may result in the recommendation to Cal EMA's Executive Secretary for termination of the grant award.

5. Technical Assistance/Site Visits (*RH* 10300)

Funded projects are assigned a Cal EMA program specialist to oversee the progress of the project in achieving its goals, objectives and compliance with the Grant Award Agreement. Program specialists are available to assist the recipient in the successful implementation of the project and in meeting the administrative requirements of the Grant Award Agreement. New projects should expect a site visit from the assigned program specialist within the first six months of the grant

period. Follow-up site visits will be conducted periodically throughout the life of the grant. Projects may request a site visit to obtain technical assistance.

6. Monitoring Requirements (*RH* 10400)

A monitoring visit is an onsite assessment by staff to determine if the project is in compliance with the terms of the program, the Grant Award Agreement, the Program Guidelines, the RFA/RFP, and the Recipient Handbook. Projects will be monitored on a random or as-needed basis.

7. Audit Requirements (RH 8100)

To safeguard Cal EMA assets and to ensure that all funds are accounted for, Cal EMA requires that organizations receiving Cal EMA grant award(s) be audited in accordance with Recipient Handbook section 8100.

8. Source Documentation (*RH* 10111)

Recipients will be required to maintain source documentation to support claimed expenditures and project accomplishments. Source documentation is defined as records used to validate project activities and achievements pertaining to the objectives outlined in the Grant Award Agreement. Recipients are to retain source documentation for progress reports on a quarterly basis, regardless of submission requirements. Requirements and definitions for program specific source documentation are delineated in the RFA instructions. Recipients will be required to have written job descriptions on file for positions funded by Cal EMA detailing specific grant-related activities to achieve project objectives.

9. Bonding Requirements (*RH* 2160)

Private community-based organizations and American Indian organizations are required to obtain and send to Cal EMA a notarized copy of a blanket fidelity bond or equivalent insurance contract applicable to officials and employees of Cal EMA-funded projects within 60 days of the signed Grant Award Agreement. Failure to comply with this requirement may result in the withholding of grant funds or termination of the Grant Award Agreement. The beneficiary named on the bond or an endorsement must include the "State of California, California Emergency Management Agency" and include the Grant Award number for identification purposes.

The time period covered by the bond must include the effective date and total time period of the grant, including extensions. The bond must be in an amount equal to 50 percent (50%) of the total grant award and may have a deductible in an amount not to exceed one percent (1%) of the bond.

A bond is not required of a recipient sponsored by units of government. CBOs sponsored by units of government may submit documentation indicating this in lieu of the bond or insurance contract, unless specifically required terms of the program or grant award conditions.

10. Copyrights, Rights in Data, and Patents (*RH* 5300-5400)

Cal EMA owns rights of and reserves a royalty-free, nonexclusive, and irrevocable license to reproduce, publish, and use, in whole or in part, material produced by activities supported by a Grant Award Agreement. These ownership rights are detailed in the Recipient Handbook.

C. BUDGET POLICY

This document summarizes information on Cal EMA Budget Policy contained in the *Recipient Handbook*. Additional information may be obtained by accessing the Recipient Handbook at www.CalEMA.ca.gov. Look on the left side of the Cal EMA homepage under "Quick links" for the *Criminal Justice Programs*

Recipient Handbook, or scroll over the "Justice Programs" tab, select "Grant Applications & Proposals (RFAs/RFPs)," and then look under the "Related Links" section for Recipient Handbooks.

1. Supplanting Prohibited (*RH* 1330)

Grant funds must be used to supplement existing funds for program activities and *not replace* funds appropriated for the same purpose. If selected for funding, a written certification must be provided to Cal EMA indicating grant funds will not be used to supplant existing funds. Potential supplanting will be the subject of application review, post-award monitoring, and audit. The rules on supplanting are found in Section 1330 of the *Recipient Handbook*.

2. Project Income (*RH* 6610)

Project income, such as client fees and fees for services provided by the recipient (i.e., training, presentations, etc.), asset forfeitures, profits from the sale of project products, and conference proceeds as the result of a direct trade of time or products for money must be used to offset or augment the grant, unless otherwise specified in the RFA instructions. Project income cannot be used as matching funds, unless otherwise specified in the RFA instructions.

3. Methods of Contracting and/or Procurement (*RH* 3400)

A competitive bid process is required to purchase equipment or consultant services with grant funds. Noncompetitive bid contracts are disfavored. Noncompetitive bid request approval by Cal EMA program staff is required prior to the purchase of equipment in excess of \$5,000, or to hire a specific consultant charging over \$5,000. Local units of government may use their approved procurement policy except for contracts over \$50,000 which requires prior Cal EMA approval. For organizations without a written procurement policy, a competitive bid process involves determining the specifications for the items needed and obtaining at least three bids from different vendors. Whenever a specific individual/organization name is identified in the project budget, a narrative describing the competitive bid process or a sole-source procurement (noncompetitive bid) request will be required. Cal EMA will provide assistance in submitting a noncompetitive bid request if the proposal is selected for funding and if Cal EMA determines it is in the best interest of the project. These procedures do not apply to funds shared with participating agencies under the terms of an Operational Agreement (see Section 4500, *Recipient Handbook*).

4. Match Requirements (*RH* 6500)

The RFA Instructions (Part II) may specify a cash or in-kind match. When used to augment the project, expenditures for items such as Personal Services, Operating Expenses or Equipment are considered match if not in violation of the prohibition on supplanting. Match must be specified in the budget and will become part of the Grant Award Agreement. Specific instructions for calculating the match are provided below. There are examples of how to calculate the match requirement in Sections 6550-6550.2 of the *Recipient Handbook*. **This award does not require a match.**

5. Travel Policies (RH 2236)

The following is Cal EMA's current travel policy:

a. Travel and Per Diem (RH 2236)

The applicant may prepare the budget using its own travel policy or the state travel policy according to the following guidelines. Travel reimbursement will only be allowed based on actual costs.

1) Units of Government

Units of government may use their own written travel policy or the state policy.

2) Community-Based Organizations (CBOs)

A community-based organization may use the state travel policy or the applicant's written policy up to the maximum rates allowed by the state travel policy.

b. State Travel and Per Diem Policy (RH 2236.2)

Use the following state travel policy for budgeting travel expenses:

Out-of-State Travel

Out-of-state travel is restricted and only allowed in exceptional situations. Requests for approval for out-of-state travel must be submitted for Cal EMA approval.

2) Meals and Incidentals

a) Breakfast \$6.00

Breakfast may be claimed when travel commences at or prior to 6:00 a.m. Breakfast may be claimed on the last fractional day of a trip of more than 24 hours if travel terminates at or after 8:00 a.m.

b) Lunch \$10.00

Lunch may not be claimed for travel less than 24 hours. Lunch may be claimed if the trip begins at or before 11:00 a.m. and may be claimed on the last fractional day of a trip of more than 24 hours if the travel terminates at or after 2:00 p.m.

c) Dinner \$18.00

Dinner may be claimed if the trip begins at or before 5:00 p.m. Dinner may be claimed when travel terminates at or after 7:00 p.m., whether on a one-day trip or on the last day of a trip of more than 24 hours.

d) Incidentals \$6.00

Incidentals may be claimed for trips of 24 hours or more.

e) Total Per Diem

The maximum is \$40.00 for a 24-hour period.

3) Lodging

The maximum allowed lodging expense is \$84.00, plus applicable taxes, (except as noted below). Lodging receipts are required for reimbursement.

4) Special Lodging Rates

The maximum allowed lodging rate in Los Angeles and San Diego counties is \$110.00, plus applicable taxes. The maximum for Alameda, San Francisco, San Mateo, and Santa Clara counties is \$140.00, plus applicable taxes.

5) Mileage

When a privately owned vehicle is utilized on project-related business, a maximum of 55.5 cents per mile is allowed, unless a higher rate is justified. Documentation justifying a higher rate must be on file and available for audit, but should not be submitted with the application.

6) Other

Taxi, airport shuttle, etc., which exceed \$3.50 must be supported by receipt. Parking in excess of \$10.00 must be supported by receipt.

6. Participating Staff (*RH* 4500)

The term "participating staff" refers to salaried employees of a participating agency assigned to work with the recipient on the implementation of a project. The agreement between the recipient and the participating agency concerning participating staff must be reflected in the OA. Grant related costs associated with participating staff must be itemized in the Operating Expenses category of the grant budget.

7. Independent Contractor/Consultant Services (*RH* 3710)

Consultant services are provided on a contractual basis by individuals or organizations not directly employed by the applicant. Independent contractors must not be used in lieu of employees. Independent contractors are defined as individuals or organizations meeting some or all of the following criteria:

- produce a specific product or service;
- work independently without direct supervision from the applicant;
- work on specific projects;
- provide services for a limited number of hours or period of time; and/or
- have no agency management or oversight responsibilities directed toward the financial success or direction of the agency

a. Rates (3710.1)

The maximum rate for independent contractors is \$250.00 per hour (excluding travel and subsistence costs). Compensation over \$250.00 per hour requires additional justification and *prior approval* from Cal EMA.

1) Independent Contractors Employed by State and Local Government

Compensation for independent contractors will be allowed when the unit of government will not provide its services without cost. In these cases, the rate of compensation is not to exceed the daily salary rate paid by the unit of government.

b. Expert Witness Fees (*RH* 3710.2)

Projects, which routinely utilize "expert witnesses" as independent contractors to conduct evaluations and provide expert testimony in the courtroom, may budget for this expense. However, the project may only be charged for costs above what the jurisdiction is required to cover. The maximum allowable rate for such witness fees is \$250.00 per hour up to \$2,000 per day. The total amount budgeted for expert witness fees must not exceed ten percent (10%) of the project's total budget. Requests for proposed expert witness costs must be accompanied by written justification indicating the following:

- qualifications, training, and experience of the expert(s), including a statement regarding recognition by the court of the individual as an expert;
- specialized certification/licensure [e.g., Masters in Social Work (MSW); Licensed Clinical Social Worker (LCSW), Marriage and Family Therapist (MFT); Medical Doctor (MD)];
- rate of pay per hour including documentation of a survey of the availability of similar consultants, the current "going rate," and the proposed rate of pay with a cost breakdown if expert is paid according to services (e.g., mileage, waiting time, court testimony);
- proposed services to be provided (e.g., analysis of forensic evidence, psychological evaluation); and
- justification why this cost cannot be paid with other funds [attach the justification to Cal EMA 2-106 (formerly OES A303b)].

8. Facility Rental (RH 2232)

Up to \$21.00 per square foot annually (\$1.75 per square foot per month) is allowed for facility rental. If the rental cost for office space exceeds this rate, it must be consistent with the prevailing rate in the local area. This documentation must be on file and available for audit and should not be submitted with the application.

a. Rental Space for Training and Counseling Rooms (*RH* 2232.1)

Rental space for training and individual and/or group counseling rooms may also be charged to the grant, providing the charge is based on actual costs and not reimbursed by another source.

9. Rented or Leased Equipment (*RH* 2233)

An explanation and cost analysis is required when equipment is rented or leased. This analysis must demonstrate that it is more cost-effective to rent or lease the equipment than it is to purchase it, and must be approved by Cal EMA prior to the execution of a rental or lease agreement.

10. Indirect Costs/Administrative Overhead (*RH* 2220)

Indirect costs are those not readily itemized or assignable to a particular project, but necessary to the operation of the organization and the performance of the project. The costs of operating and maintaining facilities, accounting services, and administrative salaries are examples of indirect costs. Flat rates not exceeding ten percent (10%) of personnel salaries (excluding benefits and overtime) or five percent (5%) of total direct project costs (excluding equipment) may be budgeted by applicant for indirect costs if allowable by the funding source.

11. Audits (RH 8150)

Recipients expending between \$25,000 and \$499,999 in federal or state funds annually cannot use federal funds to reimburse for costs associated with audits. Recipients expending \$500,000 or more in federal grant funds annually are required to secure an audit pursuant to OMB Circular A-133 and are allowed to utilize federal grant funds to budget for the audit costs.

Specifically, the allowable audit costs are as follows:

- if the total project cost is less than or equal to \$150,000, the project may budget up to \$2,000 for the financial audit cost; or
- if the total project cost is greater than \$150,000, the project may budget up to one and a half percent (1.5%) of the total grant for financial audit costs.

12. Equipment (*RH* 2300)

Equipment is defined as nonexpendable tangible personal property having a useful life of more than one year and an acquisition cost of \$5,000 or more per unit (including tax, installation and freight).

A line item is required for different types of equipment, but not for each specific piece of equipment (e.g., three laser jet printers should be one line item, not three).

a. Allowable Expenses

Equipment used solely for project activities may be budgeted if it is essential to the implementation of the project. Grant funds may not be used to reimburse the recipient for equipment already purchased.

Rented or leased equipment must be budgeted as an Operating Expense. Lease-to-purchase agreements are generally not allowable. If a lease-to-purchase is requested, the project will be required to submit justification, including cost-effectiveness, with the Grant Award Forms Package. Prior approval by Cal EMA is required.

b. Computers and Automated Equipment (*RH* 2340)

1) Community-Based Organizations (*RH* 2342.1)

Community-based organizations may budget up to \$25,000 in computer equipment, software, and related costs. Justification will be required if the proposal is selected for funding. Cal EMA will evaluate the proposed purchase on the basis of grant-related need. Prior approval by Cal EMA is required.

2) Units of Government (RH 2342.2)

Units of government may budget for computer equipment, software, and related costs. Justification will be required if the proposal is selected for funding. Cal EMA will evaluate the proposed purchase on the basis of grant-related need. Cal EMA must give approval prior to purchase. If federal grant funds totaling in excess of \$100,000 are used for automated data processing purchases, prior federal approval is also required.

3) Computer Purchase Justification (*RH* 2341)

Approval for purchases of computers and automated equipment is contingent on the applicant's ability to demonstrate cost-effective, project-related need which is best demonstrated by clearly relating each computer system or component to the grant

objectives and activities. If selected for funding, the applicant will be sent instructions for preparing the justification.

c. Automobiles (RH 2331)

Automobiles are not allowable items unless permitted by the terms of the program. If an automobile is included in the budget, substantial justification demonstrating the grant-related need will be required before finalization of the Grant Award Agreement. The justification must describe the need for the automobile, including the size of service area, the need to provide direct service away from the office, and the reason why the agency will not allow personal automobile usage during work hours. A cost analysis for automobile purchase, as compared to other options including lease and personal automobile use and mileage, must be done and kept on file for review by Cal EMA program staff during a site visit, monitoring visit, and/or audit.

13. Prohibited Expense Items (RH 2240)

a. Bonuses and Commissions (*RH* 2241)

Projects are prohibited from paying any bonus or commission to any individual, organization or firm unless specifically authorized by the terms of the program

b. Lobbying (*RH* 2242)

Refer to RH 2242.1 for an extensive list of prohibited activities.

c. Fundraising (*RH* 2243)

Cal EMA grant funds cannot be used for organized fundraising including financial campaigns, endowment drives, solicitation of gifts and bequests, or similar expenses incurred solely to raise capital or obtain contributions.

d. Real Property and Improvements (RH 2244)

Real property, including land, land improvements, structures and their attachments, and structural improvements and alterations are not allowable expenditures unless specifically authorized in the RFA instructions.

e. Interest (*RH* 2245)

The cost of interest payments is not an allowable expenditure, unless the cost is a result of a lease/purchase agreement.

f. Charges, Fees, and Penalties (RH 2245)

Finance charges, late payment fees, penalties, and returned check charges are not allowable expenditures.

g. Food and Beverages (*RH* 2246)

The cost of food and/or beverages at grant-sponsored conferences, meetings or office functions is not an allowable expenditure.

h. Weapons and Ammunition (*RH* 2247)

The cost of weapons and/or ammunition of any type are not an allowable expenditure, unless it is part of a governmental negotiated benefit package or is specifically authorized in the RFA instructions.

i. Membership Dues (RH 2248)

The cost of membership dues for the licensing or credentialing of professional personnel is not an allowable expenditure unless it is part of a governmental negotiated benefit package or is specifically authorized in the RFA instructions.

j. Professional License (*RH* 2248)

The cost of a professional license is not an allowable expenditure unless specifically authorized in the RFA instructions.

k. Annual Professional Dues or Fees (RH 2248)

The cost of professional dues or fees is not an allowable expenditure unless it is part of a governmental negotiated benefit package or is specifically authorized by the RFA instructions.

I. Depreciation (RH 2249)

Equipment costs may not include additional costs calculated for depreciation.

VICTIM INFORMATION AND NOTIFICATION EVERYDAY

RFA FORMS

Click on one of the links below to access the corresponding form. Save the form to your hard drive before filling it out. To access the complete list of forms go to www.CalEMA.ca.gov, scroll over the "Justice Programs" tab, select "Grant Applications & Proposals (RFAs/RFPs)," then look under the "Related Links" section for "Forms". Or, paste the following link into your browser:

http://www.oes.ca.gov/WebPage/oeswebsite.nsf/OESBranchContentPortal?ReadForm&type=Forms&look=Grant%20Applications%20and%20Proposals%20(RFAs/RFPs)&Div=Law+Enforcement+and+Victim+Services+(LEVS)&Branch=Grant%20Applications%20and%20Proposals%20(RFAs/RFPs)Forms

Checklist

Coversheet

Grant Award Face Sheet and Instructions (Cal EMA 2-101)

Recovery Act Special Conditions Certification

Project Contact Instructions and Information (Cal EMA 2-102)

Signature Authorization and Instructions (Cal EMA 2-103)

Certification of Assurance of Compliance (Cal EMA 2-104)

Federal Grant Funds Log (Cal EMA 2-105)

Application Budget (Cal EMA 2-106) - (Excel spreadsheet format) – b. Without Match

Budget Narrative (Cal EMA 2-107)

Project Narrative (Cal EMA 2-108)

Reporting Information:

BJA Justice Assistance Grant Program Performance Measures by Activity

California ARRA & Accountability Tool (CAAT) Subrecipient Reporting of OMB Data for

Recovery JAG Programs

Application Appendix:

Project Summary (Cal EMA 2-150)

Operational Agreement (Cal EMA 2-161)

Other Funding Sources (Cal EMA 2-151)

Prior, Current, and Proposed Cal EMA Funding (Cal EMA 2-152)

VICTIM INFORMATION AND NOTIFICATION EVERYDAY

GLOSSARY OF TERMS

TERM	DEFINITION
Activity	The specific steps or actions that a project takes to achieve a measurable objective.
Administrative Agency or Recipient	The agency or organization designated on the Grant Award Face Sheet (Cal EMA 2-101) is the programmatic Recipient of the grant funds and will accomplish the planned objectives and program goals. The Recipient was formerly referred to as the "Grantee".
Application	Once selected for funding, the original proposal plus any additional forms as required by Cal EMA becomes the application. This application, once signed by Cal EMA and the local government agency or organization authorized to accept grant funding, becomes the Grant Award/Grant Award Agreement (Cal EMA 2-101).
CFR	Code of Federal Regulations
Community-based Organization (CBO)	A nonprofit, public benefit corporation.
Competitive Bid	A contract process used when all suppliers are equally or nearly equally qualified to provide the services.
Equal Employment Opportunity Plan (EEOP)	A comprehensive plan that analyzes the agency's workforce and all agency employment practices to determine their impact on the basis of ethnicity and gender. The objective of the EEOP is to ensure nondiscrimination in all areas of employment (recruitment, hiring, promotions, etc), and in the delivery of services and benefits.
Equal Employment Opportunity (EEO) Checklists	An EEO Checklist is a document used by program staff while conducting site/monitoring visits. The checklists (A and B) were prepared to assist Cal EMA in verifying that recipients are in compliance with State and Federal Civil Rights Laws.
Grant Award Agreement	The signed final agreement between Cal EMA and the local government agency or organization authorized to accept grant funding. (See Application.)
Grant Funding Cycle	The number of years a program may be funded without competition. A funding cycle is typically three years.
Grant Funding Period	The period of time, determined by the Request for Proposal (RFA) or the Request for Application (RFA), which the project narrative, objectives, activities, and budget cover. The time period is usually one year, and is shown on the Grant Award Face Sheet (Cal EMA 2-101) (formerly OES A301).
Implementing Agency	The agency or organization designated on the Grant Award Face Sheet that is responsible for the day-to-day operation of the project (e.g., probation department, district attorney, sheriff).

Monitoring Report Response Form	Form sent to the Recipient with the Monitoring report. The form is completed by the Recipient and returned to the Cal EMA Local Assistance Monitoring Branch (LAMB), indicating the Monitoring Report is accurate or inaccurate as of the date of the Monitoring.
Noncompetitive Bid (NB)	A contract for goods or services, where only a single source that can provide the services or goods is afforded the opportunity to offer a price for the specified services or goods. (Contracts sometimes include goods as well as services, and this definition will also apply to those circumstances.)
Nonprofit Organization (aka Community-Based Organization)	A nonprofit, public benefit corporation as defined in the federal regulation of 28 C.F.R. Part 38, Department of Justice. This modifies the need to be recognized by the Internal Revenue Service as a 501(c) (3) for recipients of faith-based organizations. All organizations may qualify for nonprofit status using any one of the four following methods: (1) Proof that the Internal Revenue Service recognizes the applicant has the status of a 501(c) (3). (2) A statement from a State taxing body or the State Secretary of State certifying that (i) the Organization is a nonprofit organization operating within the State; and (ii) No part of its net earnings may lawfully benefit any private shareholder or individual: (3) A certified copy of the applicant's certificate of incorporation or similar document that clearly establishes the nonprofit status of the applicant; or (4) Any item described in (1) through (3) if that item applies to a State or national parent organization, together with a statement by the State or parent organization that the applicant is a local nonprofit affiliate.
Objectives	A set of quantifiable projections to be carried out in order to accomplish the program goals.
On Site	Refers to the location of operation of the grant award recipient. If multiple sites exist, the site that provides the project recipients with program direction qualifies as the "on site location."
Operational Agreement (OA)	A formal agreement between two or more agencies, which specifies the responsibilities of each agency in implementing the project. The term Operational Agreement also includes documents entitled Memorandum of Understanding, Letters of Intent, or other titles that serve the same purpose.
Participating Agency	An organization that receives grant funds through an Operational Agreement to participate in achieving the goals of a project. The participating agency must be a unit of government or a community-based organization.
Participating Staff	A salaried employee of a Participating Agency.
Program	A specific set of goals and objectives established pursuant to legislative, congressional, or administrative action identifying an unmet need of the criminal justice system or victim services and supported by a set appropriation from state or federal funding sources.

Project	The implementation of a Program by a Recipient. The project includes all of the grants implemented by the Recipient under that Program regardless of the year of implementation.
Proposal	The packet of forms and narrative as requested by the RFA and submitted to Cal EMA that specified the priorities, strategies, and objectives of the applicant.
Recipient Handbook	This handbook outlines the terms and conditions required of grant projects. Funded projects must administer their grants in accordance with these administrative and fiscal conditions. The <i>Recipient Handbook</i> is accessible at www.CalEMA.ca.gov . Look on the left side of the Cal EMA homepage under 'Quick links' for the Criminal Justice Programs Recipient Handbook or scroll over the "Justice Programs" tab, select "Grant Applications & Proposals (RFAs/RFPs)," and then look under the "Related Links" section for " <i>Recipient Handbooks</i> ". The <i>Recipient Handbook</i> was previously called the " <i>Grantee Handbook</i> ".
Request for Application (RFA)	The RFA is a noncompetitive process issued by Cal EMA to obtain applications from applicants previously selected for funding.
Request for Proposal (RFA)	The Request for Proposal is issued by Cal EMA to solicit competitive proposals in order to select projects for funding.
Single Source	This term has been replaced by the term "noncompetitive bid".
Sole Source	This term has been replaced by the term "noncompetitive bid".
Source Documentation	Records that validate project activities and achievements as they pertain to the objectives outlined in the Grant Award Agreement.
Supplanting	To reduce federal, state, or local funds because of the existence of Cal EMA funds. Supplanting occurs when a Recipient deliberately replaces its non-Cal EMA funds with Cal EMA funds, thereby reducing the total amount available for the stated purpose.
Terms of the Program	The applicable Program Guidelines, application requests [Request for Proposal (RFA)/Request for Application (RFA)], grant award agreement, Cal EMA policy statements, and applicable statutes. In the event the terms of the program are inconsistent with the provisions of this handbook, the terms of the program shall be interpreted and construed as superseding the provisions of this handbook.
USC	United States Code